

PSC ACTIVITIES

MONTHLY BRIEF



NOVEMBER 2022

PSC SECRETARIAT
PSC-Secretariat@africa-union.org



SUMMARY

The Republic of Namibia concluded its chairship of the Peace and Security Council (PSC) of the African Union (AU) for November 2022. The following activities took place during the month:

- (i) Updated briefing on the situation in Sudan;
- (ii) COP 27 Preparations: presentation of key messages on the nexus between peace and security and climate change;
- (iii) Open Session on Youth, Peace and Security in Africa;
- (iv) Situation in Mozambique and Operations of SAMIM;
- (v) Engagement between the PSC and the AU Commission on International Law (AUCIL);
- (vi) Briefing on the Agreement for Lasting Peace through Permanent Cessation of Hostilities between the Government of the Federal Democratic Republic of Ethiopia and the Tigray People's Liberation Front (TPLF);
- (vii) Consideration of the request submitted by the Federal Government of Somalia for the extension of Phase 1 of the ATMIS CONOPS and the delay in the drawdown of 2,000 troops from December 2022 to June 2023;
- (viii) Consideration of the report of the Chairperson of the Commission on the situation in Chad;
- (ix) Briefing on Post-Conflict Reconstruction and Development (PCRD) in Africa; and
- (x) Updated briefing on the situation in South Sudan.

During the month, the AUPSC Committee of Experts (CoE) held its 40th meeting on 4 November to deliberate on the preparations for the 14th PSC Retreat on Working Methods and the 2nd Peace and Security Council (PSC)/African Peer Review Mechanism (APRM) Joint Retreat. PSC and APRM held their annual joint retreat on 14 and 15 November 2022 in Durban, South Africa. Furthermore, the PSC's annual retreat on its working methods was held in Victoria Falls on 17 and 18 November 2022. PSC also considered and adopted its Provisional Programme of Work

for December 2022. Council meetings for November were chaired by H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU.

UPDATED BRIEFING ON THE SITUATION IN SUDAN

The PSC's 1117th meeting was held on 2 November 2022. It focused on the update of the process of restoring constitutional order to Sudan.

Council called for an all-inclusive political process to ensure full ownership and legitimacy of the outcome. In addition to noting the mandate of the AU-IGAD-UNITAMS Trilateral Mechanism and assuring its full support to the same, Council, in its capacity as the facilitator of the constitutional restoration process in the country, also called on all stakeholders who did not participate in the Sudan Bar Association process for the drafting of the constitutional document to come on board and channel their contributions through the Trilateral Mechanism. This will enable them to have a common document drafted and a single civilian delegation sent to negotiate with the military. The meeting also urged the Sudanese authorities to continue the weapons collection programme and to prioritize the operationalization of the Disarmament, Demobilization and Reintegration component of the Juba Peace Agreement in regions such as Darfur.

The outcome of the meeting was Communiqué [[PSC/PR/COMM.1117 \(2022\)](#)].

YOUTH, PEACE AND SECURITY IN AFRICA

At its 1118th meeting held on 3 November 2022, PSC focused on the agenda of youth, peace and security in Africa. Under the theme of the commemoration of Africa Youth Month, "Breaking Barriers to Meaningful Youth Participation and Inclusion in Advocacy," this PSC open session placed emphasis on the involvement of the youth in peacebuilding processes, including through the development of National Action Plans,

promotion of effective youth participation in mediation, support for innovative youth solutions to peace-related issues, youth capacity-building and initiatives to combat hate speech and to mitigate climate change and climate-induced migration as well as the engagement of youth IDPs/refugees in youth peace and security processes on the continent. The outcome of the meeting was Press Statement [[PSC/PR/PS.1118 \(2022\)](#)].

SITUATION IN MOZAMBIQUE AND OPERATIONS OF THE SOUTHERN AFRICAN DEVELOPMENT COMMUNITY MISSION IN MOZAMBIQUE (SAMIM)

The PSC's 119th meeting held at ministerial level on 7 November 2022 focused on the situation in the northern Cabo Delgado Province, Republic of Mozambique. This is in line with the AU's commitment to Agenda 2063 and its flagship programme of Silencing the Guns by 2023.

Council condemned the terrorist attacks in the area and acknowledged the collective leadership demonstrated by SADC and its continued commitment to the deployment of SAMIM in order to neutralize the terrorist threat and to restore state authority in Cabo Delgado. Council also seconded the AU's contribution to SADC, including the provision of necessary equipment from the Continental Logistics Base (CLB) in Douala to support its efforts in ensuring the effective implementation of SAMIM's mandate. It further appealed to African countries with airlift capabilities to facilitate the transportation of this equipment to the Continental Logistics Depot in Douala.

In addition, Council requested the Commission to continue liaising with the Embassy of the People's Republic of China in Addis Ababa to facilitate the direct delivery of the military hardware to the Government of Mozambique at the Port of Nacala (Nampula Province). This hardware was donated by the Government of the People's Republic of China as part of military aid for AU peace and security efforts on the continent.

Communiqué [[PSC/MIN/COMM.1119 \(2022\)](#)] was adopted.

ENGAGEMENT BETWEEN THE PEACE AND SECURITY COUNCIL AND THE AU COMMISSION ON INTERNATIONAL LAW (AUCIL)

PSC held its 1120th meeting on 9 November 2022. The first agenda item of the meeting was the inaugural engagement between the Peace and Security Council and the AU Commission on International Law. This is with regard to the AU Convention on Cyber Security and Personal Data Protection (Malabo Convention) which highlights the essential role cyberspace and information and communication technologies play in promoting peace, security, stability and development in all countries and regions.

Council embraced the inaugural engagement with the AUCIL and called for the regularization of these exchanges. The meeting highlighted the need for a common African position on the application of international law to cyberspace, as well as Africa's active engagement in the process of articulating the rules of international law in this regard. Council requested the Commission on International Law to prepare a draft statement on the application of international law to cyberspace to be submitted to it for consideration. It also requested it to circulate to all Member States the background note and questionnaire on the application of international law to cyberspace prepared by the AU Commission on International Law.

Council further requested the Commission, working in close collaboration with the AUCIL, to organize consultations with relevant stakeholders on the application of international law to information and communication technologies and cyberspace, and to provide the required technical support to Member States.

The outcome of the deliberation was Communiqué [[PSC/PR/COMM.1120.1 \(2022\)](#)].

BRIEFING ON THE AGREEMENT FOR LASTING PEACE THROUGH PERMANENT CESSATION OF HOSTILITIES BETWEEN THE GOVERNMENT OF THE FEDERAL DEMOCRATIC REPUBLIC OF ETHIOPIA AND THE TIGRAY PEOPLE'S LIBERATION FRONT (TPLF)

The second agenda item of the 1120th PSC meeting held on 9 November 2022 was on the AU-led peace process for Ethiopia. Council welcomed the Agreement for Lasting Peace through a Permanent Cessation of Hostilities between the Government of the Federal Democratic Republic of Ethiopia and the Tigray People's Liberation Front, and strongly urged the signatory Parties to honour and implement the Agreement, in keeping with its spirit and letter. The outcome of the meeting was Communiqué [[PSC/PR/COMM.1120.2 \(2022\)](#)].

CONSIDERATION OF THE REQUEST SUBMITTED BY THE FEDERAL GOVERNMENT OF SOMALIA TO EXTEND PHASE 1 OF THE ATMIS CONOPS AND DELAYING THE DRAWDOWN OF 2000 TROOPS FROM DECEMBER 2022 TO JUNE 2023

On 11 November 2022, PSC held its 1121st meeting and focused on the request by the Federal Government of Somalia (FGS) for the revision of the operational timelines of the ATMIS mandate, as reflected in the ATMIS Concept of Operations (CONOPS). Council confirmed its support for the FGS request for the extension of the ATMIS Phase 1 Reconfiguration for the drawdown of 2,000 ATMIS troops from 31 December 2022 to 30 June 2023 for it to reflect a slight revision of the operational timeline. In this regard, Council reconfirmed its commitment to maintain the ATMIS exit date of 31 December 2024. Council further requested the Commission and the United Nations to consider jointly organizing an international pledging conference by March 2023, in conjunction with IGAD and development partners, to mobilize the additional resources for ATMIS operations and support to Somalia. Communiqué [[PSC/PR/COMM.1121.1 \(2022\)](#)] was the outcome of the meeting.

CONSIDERATION OF THE REPORT OF THE CHAIRPERSON OF THE COMMISSION ON THE SITUATION IN CHAD

The second agenda item of the 1121st meeting of the PSC was on the situation in Chad, with specific reference to the political transition in the country. Following extensive discussions, Council requested the AU Commission to deploy the AU Panel of the Wise to Chad as soon as possible for it to gather first-hand information, in consultation with all relevant stakeholders on the ground, and to brief Council before 31 March 2023. Council decided to convene a dedicated session in due course to specifically consider the political transition in the country. Press Statement [[PSC/PR/PS.1121 \(2022\)](#)] was the outcome document of the meeting.

CONSIDERATION AND ADOPTION OF THE DRAFT PROVISIONAL PROGRAMME OF WORK OF THE PSC FOR DECEMBER 2022

Under the third agenda of the 1121st meeting, Council considered and adopted its [Provisional Programme of Work for December 2022](#). The Provisional Programme of Work provides an overview of activities for the month. These include scheduled meetings and field missions.

BRIEFING ON THE POST-CONFLICT RECONSTRUCTION AND DEVELOPMENT (PCRD) IN AFRICA

The PSC's 1122nd meeting held on 28 November 2022 centred on a briefing on PCRD in Africa, in line with Council's determination to effectively promote and implement peacebuilding and post-conflict reconstruction activities in order to consolidate peace and prevent the resurgence of violence. The meeting was held parallel to PCRD Awareness Week, which aimed to raise awareness and ensure increased backing from stakeholders to fashion effective PCRD and peacebuilding responses through the mobilization of the necessary human, financial, material and institutional resources at the

national, regional and continental levels. Among the outcomes of the meeting were Council's request to the Commission to ensure the deployment of long-term AU Technical Support Teams (AUTST) to identified countries under PCRD and its call on AU Member States, as well as the African stakeholders and the AU partners to provide greater financial and technical support. Council further requested the AU Commission and the AU Development Agency (NEPAD) to establish a PCRD Working Group as well as a Continental Network of National Development and Cooperation Agencies to support the Working Group in implementing PCRD activities and programmes on the continent. Communiqué [[PSC/PR/COMM.1122 \(2022\)](#)] was adopted.

UPDATED BRIEFING ON THE SITUATION IN SOUTH SUDAN

The last meeting of the PSC for November 2022 was on the situation in South Sudan. This 1123rd meeting of the PSC focused on the political and security situation in the country. The meeting centred on the progress of the implementation of the 2018 Revitalized Peace Agreement on the Resolution of the Conflict in the Republic of South Sudan (R-ARCSS), and went on to consider the Roadmap on Outstanding Issues in the R-ARCSS. The meeting also highlighted the engagements of the AU Commission, as a key guarantor to the R-ARCSS, and relations with partners including IGAD, the UN, and the Troika. Council decided to undertake a solidarity visit to South Sudan on the 3rd anniversary of the formation of the Transitional Government on 22 February 2023. Communiqué [[PSC/PR/COMM.1123 \(2022\)](#)] was the outcome of the meeting.

14TH PSC RETREAT ON WORKING METHODS



Group photo during the PSC retreat in Victoria Falls, Zimbabwe

The the PSC 14th Retreat on its Working Methods was held in Victoria Falls, Zimbabwe, from 17 to 19 November 2022. The Retreat was chaired by Ambassador Emilia Ndinelaio Mkusa, the Permanent Representative of the Republic of Namibia to the AU, in her capacity as the PSC Chairperson for November 2022. H.E. Ambassador Bankole Adeoye, the AU Commissioner for Political Affairs, Peace and Security, delivered a statement on behalf of the Chairperson of the AU Commission. The Retreat was officially opened by Honourable Dr. Frederick Shava the Minister of Foreign Affairs and International Trade of the Republic of Zimbabwe. With a view to enabling the Council to more effectively discharge its mandate of promoting peace, security and stability in Africa, within the framework of the African Peace and Security Architecture (APSA) and African Governance Architecture (AGA), as embodied in the PSC Protocol, the Retreat came as an additional important step by the PSC in its efforts to review and further strengthen its working methods.

ENVISAGED ACTIVITIES FOR DECEMBER 2022

 The month of December will be chaired by the Federal Republic of Nigeria. Over the period, PSC expects to engage in twelve activities, including the 9th High-Level Seminar on Peace and Security in Africa to be held in Oran, Algeria. During the month, PSC will consider and adopt the draft provisional programme of work for January 2023.

MESSAGE FROM THE COMMISSIONER FOR AU
DEPARTMENT OF POLITICAL AFFAIRS, PEACE
AND SECURITY (PAPS)



AU Commissioner for Political Affairs, Peace and Security (PAPS), Ambassador Bankole Adeoye

On behalf of the Chairperson of the Commission, H.E. Ambassador Bankole Adeoye congratulated the outgoing Chairperson, H.E. Ambassador Mrs. Emilia Mkusa of the Republic of Namibia, for her commendable chairship of the Council for the month of November 2022. The Commissioner also welcomed H.E. Ambassador Victor Adekunle Adeleke, of the Federal Republic of Nigeria on his assumption of the chairship for the month of December 2022. The Commissioner assured the Federal Republic of Nigeria of the Commission's readiness to provide all the required support throughout the month and beyond.

CHAIRSHIP OF THE PEACE AND SECURITY
COUNCIL FROM DECEMBER 2022 TO JUNE 2023

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| Nigeria | December 2022 |
| Senegal | January 2023 |
| South Africa | February 2023 |
| Tanzania | March 2023 |
| Tunisia | April 2023 |
| Uganda | May 2023 |
| Zimbabwe | June 2023 |

Key Speakers/Invited Guests – November 2022

| S/N | Meeting/Activity | Key Speakers | Outcome |
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| 1. | 1117 th PSC meeting on 2 November 2022 Updated briefing on the situation in Sudan | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022 H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security H.E. Ambassador Mohamed Belaiche, Special Representative of the Chairperson of the AU Commission to Sudan Representative of the Secretariat of IGAD | Communiqué [PSC/PR/COMM.1117 (2022)] |
| 2. | 1118 th PSC meeting on 3 November 2022 Open Session on Youth, Peace and Security in Africa | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022 H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security Ms. Chido Cleo Mpemba, Special Envoy of the Chairperson of the AU Commission on Youth African Youth Ambassadors for Peace (AYAPs) Ms. Sharonice Busch, Chairperson of the National Youth Council of Namibia Ms. Jayathma Wickramanayake, the United Nations Secretary-General's Envoy on Youth | Press Statement [PSC/PR/PS.1118 (2022)] |
| 3. | 1119 th PSC meeting (Ministerial Level) on 7 November 2022 The Situation in Mozambique and Operations of the Southern African Development Community Mission in Mozambique (SAMIM) | H.E. Netumbo Nandi Ndaitwah, Deputy Prime Minister and Minister of International Relations and Cooperation of the Republic of Namibia and Chairperson of the PSC for November 2022 H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security H.E. Veronica Nataniel Macamo, Minister of Foreign Affairs and Cooperation of the Republic of Mozambique H.E. Cristóvão Chume, Minister of Defence of the Republic of Mozambique | Communiqué [PSC/MIN/COM M.1119 (2022)] |

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| | | H.E. Ambassador Jean Léon-Ilunga Ngandu, Permanent Representative of the Democratic Republic of Congo to the AU, representing the Chairperson of the SADC Executive Council of Ministers Representative of the European Union | |
| 4. | 1120 th PSC meeting on 9 November 2022 i. Engagement between the Peace and Security Council and the AU Commission on International Law (AUCIL) | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022 Dr. Al Haji Sarjo Bah on behalf of H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security Dr. Guy-Fleury Ntwari, the AU Legal Counsel Professor Hajer Gueldich, Chairperson of the AU Commission on International Law Professor Dr. Mohamed Helal, member of the African Union Commission on International Law and Special Rapporteur on the Prohibition on Intervention in the Internal and External Affairs of States | Communiqué [PSC/PR/COMM.1120.1 (2022)] |
| 5. | 1120 th PSC meeting on 9 November 2022 ii. Briefing on the Agreement for Lasting Peace Through Permanent Cessation of Hostilities between the Government of the Federal Democratic Republic of Ethiopia and the Tigray People's Liberation Front (TPLF) | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022 H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security H.E. Olusegun Obasanjo, former President of the Federal Republic of Nigeria and AU High Representative for the Horn of Africa Ms. Nardos Ayalew Belay, Acting Permanent Representative of the Federal Democratic Republic of Ethiopia to the AU Representative of the Secretariat of the Inter-Governmental Authority on Development (IGAD) | Communiqué [PSC/PR/COMM.1120.2 (2022)] |
| 6. | 1121 st PSC meeting on 11 November 2022 | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the | Communiqué [PSC/PR/COMM.1121.1 (2022)] |

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| | <p>i. Consideration of the request submitted by the Federal Government of Somalia to extend phase 1 of the ATMIS CONOPS and delaying the drawdown of 2000 troops from Dec. 2022 to June 2023</p> | <p>AU and Chairperson of the PSC for November 2022</p> <p>H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security</p> <p>Ms. Fiona Lortan, Interim Special Representative of the Chairperson of the Commission for Somalia and Acting Head of ATMIS</p> <p>Mr. Hussein Sheikh-Ali, National Security Adviser of the Federal Government of Somalia (FGS)</p> <p>H.E. Birgitte Markussen, Ambassador of the European Union to the AU</p> | |
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| 7. | <p>1121st PSC meeting on 11 November 2022</p> <p>ii. Consideration of the report of the Chairperson of the Commission on the situation in Chad</p> | <p>H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022</p> <p>H.E. Moussa Faki Mahamat, Chairperson of the AU Commission</p> <p>H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security</p> <p>H.E. Ambassador Basile Ekouebe, AU High Representative for Chad</p> <p>Representative of the Economic Community of Central African States (ECCAS)</p> | <p>Press Statement [PSC/PR/PS.1121 (2022)]</p> |
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| 8. | <p>1121st PSC meeting on 11 November 2022</p> <p>iii. Consideration and Adoption of the Draft Provisional Programme of Work of the PSC for December 2022</p> | <p>H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022</p> | <p>The Provisional Programme of Work of the PSC for December 2022 was adopted</p> |
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| 9. | <p>1122nd PSC meeting on 28 November 2022</p> | <p>H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022</p> | <p>Communiqué [PSC/PR/COMM.1122 (2022)]</p> |

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| | Briefing on the Post-Conflict, Reconstruction and Development (PCRD) in Africa | H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security PSC Members | |
| 10. | 1123 rd PSC meeting on 30 November 2022 Updated briefing on the situation in South Sudan | H.E. Ambassador Emilia Mkusa, Permanent Representative of the Republic of Namibia to the AU and Chairperson of the PSC for November 2022 H.E. Ambassador Bankole Adeoye, AU Commissioner for Political Affairs, Peace and Security H.E. Ambassador Professor Joram Mukama Biswaro, Special Representative of the Chairperson of the AU Commission for South Sudan and Head of AU Liaison Office in Juba H.E. Ambassador James Morgan, Permanent Representative of the Republic of South Sudan to the AU Ambassador Berhanu Kebede, RJMEC Chief of Staff on behalf of the Interim Chairperson of the Reconstituted Joint Monitoring and Evaluation Commission (RJMEC), Major General (Rtd) Charles Gituai H.E. Mr. Nicholas Haysom, the Special Representative of the United Nations Secretary-General for South Sudan and Head of the UN Mission in South Sudan (UNMISS) | Communiqué [PSC/PR/COM.1123 (2022)] |

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